


**Development without Disasters:  
Transforming Communities**

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### Need to understand full dimensions of poverty: Disasters are one important facet of risk

- Poverty is multi-dimensional
  - Income, opportunity, empowerment, security
- Consultation and participation of affected people can be empowering and result in more effective poverty reduction programs.
- The essence of participatory approaches is to understand and give voice to local conceptions of reality through *local people's own analysis of challenges and capacities.* (Chambers)



### Hyogo Framework for Action 2005-2015

'Both communities and local authorities should be empowered to manage and reduce disaster risk by having access to the necessary information, resources and authority to implement actions for disaster risk reduction.'  
(Section III A, point 13.f).



### Added value of Community Led Disaster Risk Reduction

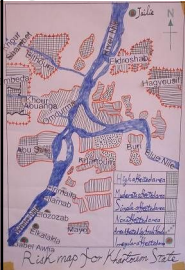



Photo: Sudanese Red Crescent

- Disasters are always local (at first)--local communities as front line risk managers
- Top-down disaster risk management programs fail to address the specific needs and demands of at-risk communities.
- Local actors have skills, knowledge, resources (materials, labour) and capacities which are often overlooked and **undermined** by external actors.

→ For risk assessment to be connected to sustainable action on the ground, it must be based on the day-to-day realities facing affected people.




## ProVention Consortium Community Risk Assessment Toolkit

**Objective**


- To document the various CRA methods and applications.
- To assist the users in identifying a method or case study which is of particular relevance to their context.

**Intended end users**

- Community Based Organisations, NGOs, communities, local government officials, emergency managers and risk researchers.



International Federation



[www.proventionconsortium.org/CRA\\_toolkit](http://www.proventionconsortium.org/CRA_toolkit)



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**CRA toolkit  
Community Risk Assessment Toolkit**


The Community Risk Assessment (CRA) Toolkit is part of the wider ProVention-supported 'Community Risk Assessment and Action Planning' project which aims at strengthening current community level risk assessment practice and advocates for local level risk assessment that will inform and influence disaster risk management decisions, policies and plans at sub-national and national levels.

The Toolkit contains four main features:

- A register of methodological resources and a compendium of case studies. For most methods and case studies a guidance note has been developed. Each note provides a detailed analysis of the method and case study concerned and also presents a brief abstract. Guidance notes are 3-6 page outlines which enable users of the CRA toolkit to identify the most appropriate assessment methodologies and applications.
- A search tool, which allows users to carry out a search according to a wide range of


## Disaster risk assessment at different levels

<p><b>GLOBAL/NATIONAL</b></p> <ul style="list-style-type: none"> <li>Geographical prioritization/ risk indexing in view of decision-making on allocation of DRR resources</li> <li>Quantitative methods</li> <li>Risk data based on aggregate hazard and vulnerability information</li> <li>Limited consultation with potential beneficiaries</li> </ul>	<p><b>COMMUNITY LEVEL</b></p> <ul style="list-style-type: none"> <li>Integrated process of data collection, action planning, implementation and M &amp; E</li> <li>Strong qualitative focus</li> <li>Besides use of secondary data, active data collection on social vulnerability and local capacities</li> <li>Participatory process, making use of PRA/RRA techniques, aimed at empowering local groups</li> </ul>
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## Examples of Impact

- Zimbabwe – drought and HIV/AIDS
  - Identifying obstacles to DRR, linking civil society and local government, and linking to action*
- Vanuatu – Ambae Island volcano
  - Linking external expertise and local knowledge*
- Yogyakarta earthquake – damage and needs assessment
  - working with NGOs to integrate community level data into macro-level assessment*



## Opportunities for Scaling Up Community-Led Disaster Risk Reduction

- **Empowering communities to articulate and prioritize risk through community led risk assessment process**
- **Need to make the qualitative quantitative to upscale date and influence decision making at macro level**
- **Upscaling participatory processes:** "citizens fora" where individual CRAs are discussed; joint deliberation and planning process by local government, civil society organisations at district, province level.
- **How?:**
  - Using more quantifiable, standardized, technical approaches for CRA, such as Participatory GIS.
  - Joint development by local government and CSOs of pilot community risk reduction projects (including data collection, analysis, planning, implementation).
  - Using horizontal multiplicative and diffusive strategies to increase spread and impact of local level efforts
  - Provide direct access to communities to fund their own disaster risk reduction efforts

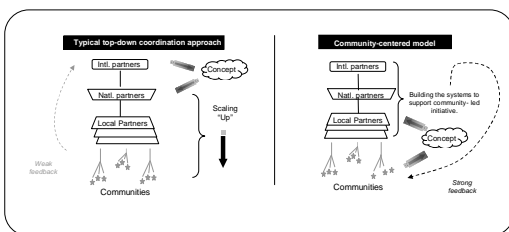


## Community Disaster Resilience Fund

- Potential mechanism to **complement recent global policy and funding commitments for international, regional, and national level** disaster risk reduction efforts
- **Building on community-level demand** to drive the support and management systems for implementing the Fund programmes
- Focus on **connecting community initiatives to national and global resources**, as an additional pathway for support to complement existing initiatives
- Integration of **horizontal networking** across the range of community and programme management partners **to strengthen learning and the quality** of programme activities
- Commitment to establish the Fund through thoroughly **multi-stakeholder consultation**, governance, and management processes.



## Empowering Communities to Transform Themselves: Community Disaster Resilience Fund



Thank you!

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**build safer communities**  
 and **reduce the impacts**  
 of disasters in developing  
 countries

